

## Message Text

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PAGE 01 BRASIL 08270 242300Z

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ACTION ARA-10

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STADIS

E. O. 11652: N/A  
TAGS: PFOR, BR  
SUBJECT: THEMES FOR SECRETARY'S TOAST

REF: ZIMMERMANN-JOHNSON TELECON OF 9/23/76

1. WE SUGGEST FOLLOWING THEMES FOR SECRETARY'S

TOAST TO SILVEIRA DURING VISIT OCTOBER 4-5:

2. SECRETARY MIGHT RECALL HIS STATEMENTS AT MOU  
SIGNING CEREMONY IN FEBRUARY IN BRASILIA TO EFFECT  
THAT TEST OF OUR DETERMINATION TO PUT MOU INTO  
PRACTICE IS WHETHER IN MONTHS AHEAD WE CAN MAKE  
CONCRETE PROGRESS ON SPECIFIC ISSUES THAT CONCERN  
OUR PEOPLE, THE HEMISPHERE, AND THE WORLD. A  
REVIEW OF OUR ACCOMPLISHMENTS IN THE RELATIVELY  
BRIEF PERIOD SINCE THAT TIME SHOWS THAT WE HAVE  
PASSED THEAT TEST -- WE HAVE MADE CONCRETE PROGRESS.  
OUR CONSULTATIONS HAVE BEEN CLOSE, FREQUENT, CANDID  
AND WIDE-RANGING AS TO SUBJECT MATTER. THE STEPS  
WE HAVE TAKEN HAVE ALREADY PRODUCED POSITIVE RESULTS,  
WITH EVEN GREATER POTENTIAL FOR FUTURE RETURN. THE  
NEW FORUMS FOR CONSULTATION WE HAVE CREATED, WHICH  
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PAGE 02 BRASIL 08270 242300Z

IN THEMSELVES ILLUSTRATE THE RANGE AND DIVERSITY OF

OUR SHARED INTERESTS, HAVE ALREADY SHOWN THEMSELVES EQUAL TO OUR NEED FOR FLEXIBLE, OPEN CHANNELS FOR EXCHANGES ON COMPLEX ISSUES.

3. SECRETARY MIGHT COMMEND VALUE TO HIM OF HIS OWN EPISTOLARY CONSULTATIVE RELATIONSHIP WITH SILVEIRA, WHO IN THIS SPECIAL DIALOGUE HAS MADE GREAT CONTRIBUTIONS AS FRANK BUT CONSTRUCTIVE CRITIC AND SOURCE OF FRESH VIEW POINT.

4. FROM THE BEGINNING IN CREATING THIS NEW CONSULTATIVE RELATIONSHIP WE HAVE RECOGNIZED THAT BETWEEN TWO COUNTRIES OF SUCH SIZE DIFFERENCES ARE FROM TIME TO TIME INEVITABLE. IT IS IMPORTANT THAT OUR CONSULTATIVE PROCESS BE USED TO IDENTIFY THOSE AREAS EARLY ON WHERE OUR INTERESTS ARE IN CONFLICT OR TEND TO DIVERGE. OUR RELATIONSHIP DRAWS ITS STRENGTH FROM OUR WILLINGNESS TO RECOGNIZE THOSE DIVERGENCIES HONESTLY AND TO APPROACH THEM WITH OVERRIDING DETERMINATION TO OVERCOME OR ATTENUATE THEM IN AN ATTITUDE OF FRIENDSHIP BASED ON SHARED VALUES AND OBJECTIVES.

5. THE U.S., AND NOW BRAZIL, ARE NATIONS WHOSE SCOPE IS GLOBAL AND WHOSE INTERNATIONAL CONTACTS AND INTERESTS ARE WIDE-RANGING AND DIVERSE. IN WORKING TOWARD THE CLOSE CONSULTATIVE RELATIONSHIP THEY SEEK, THE U.S. AND BRAZIL SEEK NOT AN EXCLUSIVE PARTNERSHIP, BUT A PARTNERSHIP INTENDED TO JOIN IN THE BROADER SEARCH FOR SOLUTIONS TO THE PROBLEMS OF THE HEMISPHERE AND AN INTERDEPENDENT WORLD. THE U.S. UPHOLDS ITS COOPERATIVE RELATIONSHIP WITH BRAZIL AS AN EXAMPLE OF THE ENLIGHTENED BILATERAL COOPERATION SO ESSENTIAL IN THE SEARCH FOR AN ENDURING WORLD ORDER AND ASPIRES TO ENTER INTO SIMILAR RELATIONSHIPS WITH ITS FELLOW REPUBLICS OF THIS HEMISPHERE.

6. OUR CONSULTATIONS SO FAR HAVE HIGHLIGHTED ONE CENTRAL FACT: THE CRITICAL IMPORTANCE OF NORTH-SOUTH ISSUES NOT ONLY IN THAT THEY IMPINGE ON OUR BILATERAL RELATIONSHIP BUT AS THEY WILL SHAPE THE NEW INTERNATIONAL STRUCTURE THAT IS EMERGING. THE COOPERATION OF OUR TWO NATIONS, RECONCILING THEIR LIMITED OFFICIAL USE

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PAGE 03 BRASIL 08270 242300Z

DIVERGENCIES AND BUILDING ON THEIR SHARED INTERESTS, IN THOSE FORUMS WHERE THE NORTH-SOUTH DIALOGUE IS BEING PLAYED OUT REMAINS UPPERMOST ON OUR AGENDA.

7. SECRETARY MAY TAKE NOTE OF SILVEIRA'S TRAVEL WITH PRESIDENT GEISEL TO FRANCE, UK, AND JAPAN SINCE FEBRUARY MEETING, EXPRESSING HIS GRATIFICATION TO SEE BRAZIL EXTENDING ITS WORLD CONTACTS AS BEFITS A NATION

OF SUCH SIZE AND INCREASING IMPORTANCE. THE WARMTH OF THE RECEPTION GIVEN BRAZILIAN REPRESENTATIVES IN THOSE COUNTRIES LEAVES NO DOUBT THAT BRAZIL HAS TAKE ITS PLACE AMONG THOSE NATIONS DETERMINED TO BE MAJOR ACTORS IN THE QUEST FOR RESPONSIBLE SOLUTIONS TO THE COMPLEX PROBLEMS OF INTERDEPENDENCE.

8. WE HAVE CONSIDERED INCLUDING IN THE ABOVE SOME REFERENCE TO SOUTHERN AFRICA WITH EMPHASIS ON OUR MUTUAL INTEREST IN ENCOURAGING A PEACEFUL SETTLEMENT WITH AN AFRICAN SOLUTION. BUT WE BELIEVE THAT THIS MIGHT BE LOOKED ON BY SILVEIRA AS AN EFFORT ON OUR PART TO IDENTIFY HIM WITH U.S. VIEWS OR U.S. OBJECTIVES IN THAT AREA.

CRIMMINS

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